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- [THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 10			
5	and			
6	THE UNITED STATES DEFENSE LOGISTICS AGENCY			
7	IN THE MATTER OF:			
8) Docket No. 1091-05-36-104			
9	Arctic Surplus,) Fairbanks, Alaska,)			
10	Respondent.			
11	Proceeding under Sections 104) ADMINISTRATIVE CONSENT and 106(a) of CERCLA.) ORDER FOR			
12	42 U.S.C. §§ 9604 and 9606(a),) 1991 REMOVAL AT THE			
13	as amended.) ARCTIC SURPLUS SUPERFUND SITE			
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28	ADMINISTRATIVE CONSENT ORDER - Page 1 June 7, 1991			

into by the United States Environmental Protection Agency ("U.S.

EPA") and the Defense Logistics Agency ("DLA"), in lieu of DLA

Order provides for DLA's payment of U.S. EPA's costs to perform

contaminated soils at the Arctic Surplus Superfund Site pursuant

Sections 9604 and 9606(a) ("CERCLA"), as amended. Notice of this

to Sections 104 and 106(a) of the Comprehensive Environmental

Response, Compensation, and Liability Act of 1980, 42 U.S.C.

Order has been given to the State of Alaska.

II.

conducting the work required by the attached Scope of Work.

removal and response actions pertaining to the cleanup of

1.1 This Administrative Consent Order ("Order") is entered

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2.2.

JURISDICTION

This Order by the U.S. EPA is issued to DLA 2.1 pursuant to the authority vested in the President of the United States of America by Sections 104 and 106(a) of CERCLA. 42 U.S.C. §§ 9604 and 9604(a). The authority of the President has been delegated to the Administrator of U.S. EPA in Executive Order 12580, 52 Fed. Reg. 2923, January 29, 1987, and redelegated to the Regional Administrators of U.S. EPA. This Order pertains to real property and improvements thereon located at Arctic Surplus, Fairbanks, Alaska ("Site").

this Order and has the authority and ability to pay for the

actions set out in the attached Scope of Work in accordance with

the Defense Environmental Restoration Program ("DERP"), 10 U.S.C.

DLA has been delegated authority to enter

2.3 The actions taken pursuant to this Order shall not be inconsistent with CERCLA and the National Oil and Hazardous Substance Contingency Plan, 40 C.F.R. Section 300, as amended ("NCP").

III. <u>DEFINITIONS</u>

- 3.1. Except as noted below or otherwise explicitly stated, the definitions provided in CERCLA and the NCP shall control the meaning of terms used in this Order.
- Environmental Response, Compensation, and Liability Act, Public Law 96-510, 42 U.S.C. Section 9601, et seq., as amended by the Superfund Amendments and Reauthorization Act of 1986, Public Law 99-499, and any subsequent amendments.
- B. "Defense Logistics Agency" or ("DLA") is an agency within the United States Department of Defense and shall mean its employees, agents, successors, and authorized representatives. DLA includes the Defense Reutilization and Marketing Service ("DRMS"), a primary level field activity having responsibility for the Department of Defense program for the disposal of excess and surplus personal property of the Department of Defense.
- C. "U.S. EPA" shall mean the United States
 Environmental Protection Agency, its employees, agents,
 successors, and authorized representatives.
- p. "Removal" shall have the same meaning as provided in Section 101(23) of CERCLA, 42 U.S.C. § 9601(23).

releases of hazardous substances into the environment;

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- To provide for U.S. EPA performance of the removal В. activities outlined in Attachment A in lieu of DLA conducting such work;
- To provide for DLA payment of U.S. EPA's Costs to C. perform the removal actions set out in Attachment A;
- To facilitate cooperation, exchange of D. information, and the participation of the Parties in such action; and
- To provide for an orderly progression from removal E. activities to remedial activities at this Site.

VI. **FACTS**

- For purposes of this Order, the following 6.1 constitute a summary of the facts on which this Order is based. None of the facts related herein shall be considered admissions by any Party. They shall not be used by any Party related or unrelated to this Order for purposes other than determining the basis for this Order.
- The Arctic Surplus Site ("Site") is a twenty-two Α. (22) acre parcel of land located northeast of the intersection of Badger Road and Old Richardson Highway, six (6) miles southeast of Fairbanks, Alaska. The Site's northern border is adjacent to a subdivision. An Alaska Railroad right-of-way borders the southern edge of the Site and McPeak Sand and Gravel borders the Site on the east.
- A portion of the Site was owned by the Department B. of Defense between 1944 and 1958. During some period after 1958, 27 Carl Pedersen owned and/or operated it as a salvage yard for 28 ADMINISTRATIVE CONSENT ORDER - Page 5 June 7, 1991

- c. Reportedly, past activities at the Site include battery salvaging and incineration of transformer oil containing polychlorinated biphenyls ("PCB"). There are two incinerators located on the Site. One, allegedly, was used to burn transformer casings and the second to melt aluminum. Drums containing oils and unknown chemicals were stored at the Site. Asbestos was accepted at the Site, both as part of equipment that was to be salvaged and in bulk form.
- D. Waste oil, contaminated fuels, transformers, electrical equipment, scrap metal alleged to contain asbestos, insulation, anti-freeze, automotive batteries and battery scrap, and other surplus personal property generated by the Department of Defense was sold to owners and operators of the Site and the property was transported there.
- E. In 1972, the Department of Defense delegated its authority to dispose of Department of Defense surplus personal property to DLA. That authority was, in turn, delegated to DRMS.
- F. During August and September, 1988, the Alaska
 Department of Environmental Conservation conducted a Site
 inspection in order to rank the Site for possible inclusion on
 the U.S. EPA National Priorities List ("NPL") for uncontrolled
 hazardous waste sites.

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- On October 26, 1989, U.S. EPA proposed the Site for inclusion on the NPL. 45 Fed Reg. 43778 (October 26, 1990).
- During September and October of 1989, U.S. EPA conducted a removal action to secure the Site, to sample wells in close proximity to the Site, and to remove asbestos and asbestos-containing debris. Sampling conducted during the removal action showed elevated concentrations of PCB, lead, asbestos, and other hazardous substances in on-site soils.
- The Site was listed on the National Priorities List I. on August 30, 1990. 55 Fed. Reg. 35502 (August 30, 1990).
- During the Summer of 1990, DLA conducted a removal action at the Site pursuant to an Administrative Consent Order: Docket No. 1089-08-19-106.

REGULATORY DETERMINATIONS VII.

- Based on the above findings of fact, U.S. EPA 7.1 has made the following jurisdictional determinations. None of these determinations shall be considered admissions by any Party and shall not be used by any person, related or unrelated to this Order, for purposes other than determining the basis for the Order:
- The Site is a facility within the meaning of Section 101(9) of CERCLA, 42 U.S.C. § 9601(9);
- DLA is a person within the meaning of Section В. 101(21) of CERCLA, 42 U.S.C. § 9601(21);
- DLA arranged by contract and agreement for disposal and/or treatment and/or arranged with a transporter for 27 | transport for disposal or treatment, of certain hazardous June 7, 1991 ADMINISTRATIVE CONSENT ORDER - Page 7

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substances owned or possessed by DLA, at the Arctic Surplus Site, a facility owned or operated by another Party, within the meaning of Section 107(a)(3), 42 U.S.C. § 9607(a)(3);

- D. The presence of hazardous substances at the Site and the past and/or potential migration of hazardous substances, pollutants, or contaminants from the Site constitutes an actual or threatened release as defined in Section 101(22) of CERCLA, 42 U.S.C. § 9601(22);
- E. DLA is a Department of Defense agency, subject to the control of the Secretary of Defense and subject to the provisions of the Defense Environmental Restoration Program ("DERP"), 10 U.S.C. 2701, et seq;
- F. The actual and/or threatened release of hazardous substances from the Site may present an imminent and substantial endangerment to the public health or welfare or the environment;
- G. The actions described in this Order are necessary to protect the public health and welfare and the environment;

VIII. WORK TO BE PERFORMED

- 8.1 U.S. EPA and DLA agree that U.S. EPA will perform the necessary work and activities related to the 1991 removal action as set out in Attachment A.
- Pursuant to Section 106(a) of CERCLA,
 42 U.S.C. § 9606(a), as amended, DLA agrees to perform the
 following:
- A. DLA shall conduct and report on semi-annual ground water monitoring at the Site.

- B. DLA shall continue to pursue disposal of the dioxin stored on-site and shall submit an annual report documenting the efforts made and the results of these efforts.
- C. DLA shall directly fund U.S. EPA use of the Corps of Engineer's contract analytical laboratories for the removal action set out in Attachment A through direct lab billings to DLA. The funding of these laboratories shall be separate from and in addition to the reimbursement provisions of Section X.
- D. DLA shall provide assistance with community relations activities, including public meetings.

IX. COORDINATION

9.1 U.S. EPA agrees to provide DLA with drafts of its decision documents, including the removal work plan and provide DLA with an opportunity to review and comment on such documents. Upon DLA's request, an opportunity for an informal meeting to discuss such documents will be provided.

X. REIMBURSEMENT

- U.S. EPA the sum of five hundred thousand dollars (\$500,000.00) to fund the Costs of the 1991 removal activities set out in Attachment A.
- 10.2 DLA agrees to obligate an additional five hundred thousand dollars (\$500,000.00) to pay for any additional Costs incurred during the 1991 removal activities set out in Attachment A. Additional Costs in excess of five hundred thousand dollars (\$500,000.00) and up to one million dollars ADMINISTRATIVE CONSENT ORDER Page 9

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10.3 DLA and U.S. EPA expressly recognize that Costs associated with the removal activities set out in Attachment A in excess of one million dollars (\$1,000,000.00) may be recovered through modification and/or amendment of this Order or by any other means available to U.S. EPA.

made to "EPA Hazardous Substance Superfund" and shall be remitted to: EPA Superfund, P.O. Box 360903M, Pittsburgh, Pennsylvania 15251. The payment shall be accompanied by correspondence identifying the payment as for the EPA Region 10 Arctic Surplus Site 1991 removal action, along with the name and the identity of the paying party, case caption, and EPA Docket Number. Notice of such payments shall be mailed to U.S. EPA, as follows:

Cynthia Mackey
Assistant Regional Counsel
U.S. Environmental Protection Agency
Region 10
1200 Sixth Avenue
Seattle, Washington 98101

Joe Penwell
Financial Management Office
U.S. Environmental Protection Agency
Region 10
1200 Sixth Avenue
Seattle, Washington 98101

10.5 In the event that DLA fails to timely make any of the payments required by this Section, DLA may be subject to penalties, including stipulated penalties. Further, under this Order for 1991 removal activities, if DLA fails to timely

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June 7, 1991

1	make the payments required by this Section and funds from the			
2	U.S. EPA Hazardous Substance Superfund are incurred by U.S. EPA			
3	without reimbursement by the DLA, DLA shall pay interest on the			
4	unpaid balance at the rate established by the Department of			
5	Treasury pursuant to 31 U.S.C. § 3717 and 4 C.F.R. 102.13.			
6	10.6 Following completion of the 1991 removal			
7	action, U.S. EPA will provide DLA with a summary of the Costs			
8	paid and incurred by U.S. EPA to perform such action.			
9	10.7 In the event that U.S. EPA's 1991 Costs are			
10	less than the payments made by DLA pursuant to Paragraph 10.1			
11	above, U.S. EPA, on behalf of DLA, will apply the additional			
12	funds towards costs incurred for the site.			
13	10.8 Payments required pursuant to this section,			
14	including Stipulated Penalties and interest, are subject to the			
15	availability of funds as provided in Section XVI.			
16	XI. <u>NOTIFICATION</u>			
17	11.1 Documents, notices and correspondence under			
18	this Order should be sent to the following at the following			
19	addresses:			
20	A. John P. Sainsbury U.S. EPA, Region 10			
21	1200 Sixth Avenue, HW-093			
22	Seattle, Washington 98101 (206) 442-1196 (FTS) 399-1196			
23				
24	B. John Dipletro (DRMS-HT) Defense Reutilization and Marketing Service Federal Center			
25	74 N. Washington Battle Creek, MI 49017-3092			
26	(616) 961-5892 (FTS) 552-5892			
27	(119) 222-2632			
28	ADMINISTRATIVE CONSENT ORDER - Page 11 June 7, 1991			

- 12.1 DLA shall make the original complete and updated Administrative Record available to U.S. EPA within fifteen (15) days of the effective date of this Order.
- 12.2 U.S. EPA will be responsible for updating, maintaining, and indexing the Administrative Record in accordance with Section 113(k) of CERCLA, 42 U.S.C. § 9613, and the NCP.
- 12.3 DLA shall continue to provide a location in Fairbanks, Alaska for maintaining a copy of the Administrative Record for public viewing.

XIII. DISPUTE RESOLUTION

- procedures of this Section shall apply. Any Party may invoke this dispute resolution procedure. All Parties to this Order shall make reasonable efforts to informally resolve disputes at the Project Manager or immediate supervisor level. If resolution cannot be achieved informally, the procedures of this Section shall be implemented to resolve a dispute.
- leads to or generates a dispute, the disputing Party shall submit to the Dispute Resolution Committee (DRC) a written statement of dispute setting forth the nature of the dispute, the work affected by the dispute, the disputing Party's position with respect to the dispute and the technical, legal, or factual information the disputing Party is relying on in support of its position.

the DRC shall have seven (7) days to unanimously resolve the dispute and issue a written decision. If the DRC is unable to unanimously resolve the dispute within the seven day period, the written statement of dispute shall be forwarded as set out in A and B immediately below.

A. Disputes Concerning The Imposition of Stipulated Penalties

- 13.5 If a dispute concerns the imposition of stipulated penalties, the written statement of dispute shall be forwarded to the Senior Executive Committee (SEC) for resolution within seven (7) days.
- 13.6 The SEC will serve as the forum for resolution of disputes on the matters referred to in paragraph 13.5 for which agreement has not been reached by the DRC. The

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U.S. EPA representative on the SEC is the Regional Administrator of U.S. EPA Region 10. The DLA representative on the SEC is the Staff Director, Directorate of Installation Services and Environmental Protection, DLA. The SEC members shall, as appropriate, confer, meet, and exert their best efforts to resolve the dispute and issue a written decision. If unanimous resolution of the dispute is not reached within seven (7) days, the U.S. EPA Regional Administrator shall issue a written position on the dispute. The DLA may, within seven (7) days of the Regional Administrator's issuance of the U.S. EPA written position, issue a written notice elevating the dispute to the Administrator of U.S. EPA for resolution in accordance with all applicable laws and procedures. In the event DLA elects not to elevate the dispute to the Administrator within the designated seven (7) day period, DLA shall be deemed to have agreed with the Regional Administrator's written position with respect to the dispute.

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Upon escalation of a dispute to the 13.7 Administrator of U.S. EPA pursuant to paragraph 13.6 above, the Administrator will review and resolve the dispute within fourteen (14) days. Upon request, and prior to resolving the dispute, the U.S. EPA Administrator shall meet and confer with the DLA Director, or his designee, to discuss the issues under dispute. Upon resolution, the Administrator shall provide the DLA with a written final decision setting forth the resolution of the dispute. The duties of the Administrator in this Section shall 27 not be delegated.

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unable to unanimously resolve the dispute within the seven (7) day period, the written statement of dispute shall be forwarded to the Regional Administrator of U.S. EPA's Region 10 for resolution within seven (7) days.

Administrator pursuant to paragraph 13.8 above, the Regional Administrator will review and resolve the dispute within seven (7) days. Upon request, and prior to resolving the dispute, the U.S. EPA Regional Administrator shall meet and confer with the DLA Staff Director, Directorate of Installation Services, or his designee, to discuss the issues under dispute. Upon resolution, the Regional Administrator shall provide the DLA with a written final decision setting forth the resolution of the dispute. The duties of the Regional Administrator in this Section shall not be delegated.

C. Final Resolution

dispute pursuant to the procedure specified in this Section, the resolution and final determination shall be incorporated into the appropriate plan, schedule, or procedure.

13.11 Resolution of a dispute pursuant to this Section of the Order constitutes a final resolution of any dispute arising under this Order. All Parties shall abide by all terms and conditions of any final resolution of dispute obtained pursuant to this Section of the Order.

ADMINISTRATIVE CONSENT ORDER - Page 16

DLA under this Order, each of the following:

14.3

June 7, 1991

work required by Paragraph 8.2 (Work To Be Performed), fails to make timely payments required by Section X (Reimbursement) or otherwise fails to comply with a significant term or condition of this Order, U.S. EPA may assess a stipulated penalty against DLA. A stipulated penalty may be assessed in an amount not to exceed five thousand dollars (\$5,000.00) for the first week (or part thereof), and ten thousand dollars (\$10,000.00) for each additional week (or part thereof) for which a failure set forth in this paragraph occurs.

manner set forth in paragraph 14.1, U.S. EPA shall so notify DLA in writing. If the failure in question is not already subject to dispute resolution at the time such notice is received, DLA shall have fifteen (15) days after receipt of the notice to invoke dispute resolution on the question of whether the failure did, in fact, occur. DLA shall not be liable for the stipulated penalty assessed by U.S. EPA if the failure is determined, through the dispute resolution process, not to have occurred. No assessment of a stipulated penalty shall be final until the conclusion of dispute resolution procedures related to the assessment of the stipulated penalty.

120(e)(5) of CERCLA, 42 U.S.C. § 9620(e)(5), shall include, with

respect to each final assessment of a stipulated penalty against

The annual reports required by Section

- a. The facility responsible for the failure;
- b. A statement of the facts and circumstances giving rise to the failure;
- c. A statement of any administrative or other corrective action taken at the relevant facility, or a statement of why such measures were determined to be inappropriate;
- d. A statement of any additional action taken by or at the facility to prevent recurrence of the same type of failure; and
- e. The total dollar amount of the stipulated penalty assessed for the particular failure.
- 14.4 Stipulated penalties assessed pursuant to this Section shall be payable to the Hazardous Substances
 Response Trust Fund only in the manner and to the extent expressly provided for in Acts authorizing funds for, and appropriations to, the Department of Defense.
- 14.5 In no event shall this Section give rise to a stipulated penalty in excess of the amount set forth in Section 109 of CERCLA, 42 U.S.C. § 9609.
- 14.6 Nothing in this Order shall be construed to render any officer or employee of DLA personally liable for the payment of any stipulated penalty assessed pursuant to this Section.

construed as a bar or release from any claim, cause of action, or demand in law or equity by or against any persons, form, partnership, or corporation not a signatory to this Order for any liability it may have arising out of or relating in any way to this Order or the generation, storage, treatment, handling, transportation, release, or disposal of any hazardous substances, hazardous wastes, hazardous constituents, pollutants, or contaminants found at, taken to, or taken from the Site.

- 15.2 U.S. EPA shall not be held as a Party to any contract entered into by DLA to implement the requirements of this Order.
- 15.3 This Order shall not restrict the Parties from taking any legal or response action or asserting any defense for any matter not specifically part of the work covered by this Order.

XVI. FUNDING

- Order that all obligations of DLA arising under this Order will be fully funded. DLA agrees to seek sufficient funding through the Department of Defense budgetary process to fulfill its obligations under this Order.
- 16.2 Any requirement for the payment or obligation of funds, including stipulated penalties, by DLA established by the terms of this Order shall be subject to the availability of appropriated funds, and no provision herein shall be interpreted ADMINISTRATIVE CONSENT ORDER Page 18

 June 7, 1991

- 16.3 If appropriated funds are not available to fulfill DLA's obligations under this Order, U.S. EPA reserves the right to initiate an action against DLA, any other entity or any other person, or to take any response action, which would be appropriate absent this Order.
- Funds authorized and appropriated annually by 16.4 Congress under the "Environmental Restoration, Defense" appropriation in the Department of Defense Appropriation Act and allocated by the Deputy Assistant Secretary of Defense (Environment), DASD(E), to DLA will be the source of funds for activities required by this Order consistent with Section 211 of SARA, 10 U.S.C. Chapter 160. However, should the Environmental Restoration, Defense appropriation be inadequate to meet the total DLA implementation requirements, the Department of Defense shall employ and DLA shall follow a standardized Department of Defense prioritization process which allocates that year's appropriations in a manner which maximizes the protection of human health and the environment. A standardized Department of Defense prioritization model shall be developed and utilized with the assistance of U.S. EPA.

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date on which the U.S. Environmental Protection Agency signs this

The effective date of this Order shall be the

17.1

Order.

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AUTHORIZED SIGNATURES

certifies that he or she is fully authorized to enter into the

terms and conditions of this order and to legally bind such Party

Each of the undersigned representatives of the Parties

to this Order.

IT, IS SO AGREED:

and Marketing Service

Commander, Defense Reutilization

RAYMOND M. AGNOR Colonel, USAF

By

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AUTHORIZED SIGNATURES

Each of the undersigned representatives of the Parties certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to legally bind such Party to this Order.

IT IS SO AGREED:

By	Maly: I. Millan	June 11,1991
-	Philip G. Millam, Chief	Date
	Superfund Branch, Region 10	

United States Environmental Protection Agency

SCOPE OF WORK FOR THE 1991 REMOVAL ACTIVITIES AT THE ARCTIC SURPLUS SITE

ATTACHMENT A

- Conduct on-site surface Extent of Contamination ("EOC")
 surveys as follows:
 - A. The approximate western one-third of the Site will be sampled using a 25° x 25° "hot spot" statistical sampling design while the eastern two-thirds will be sampled on a 50° x 50° "hot spot" design. The smaller area design reflects the apparent higher contaminant concentration in the western one-third of the Site. Sampling may include areas outside the fenced enclosure. The statistical confidence level for both areas will be ninety (90) percent. The laboratory analytical results turnaround will be no more than five (5) days for field analytical confirmatory samples for lead and PCBs or forty-five (45) days for priority pollutants. Results will be screened by EPA/TAT for "hits" and "tentatively identified compounds" ("TICs").
 - B. The first survey will begin on or about June 17, 1991. The first survey focus shall be on the primary contaminants, lead, and PCBs, with ten (10) percent of the samples run for the priority pollutants—volatiles, semivolatiles, pesticide/PCBs and inorganics using EPA Level IV CLP screening methods and QA/QC

requirements. If field methods are used to determine lead and/or PCBs, ten (10) percent of the samples will be submitted for confirmatory laboratory analysis employing at least EPA Level III QA/QC. For lead and PCBs, only "hot spots" being stabilized or final post-removal cleanup attainment confirmatory analyses need meet CLP Level IV requirements.

- The second survey will begin on or about August 15, 1991.

 The second survey will focus on "hits" and TICs revealed on the first survey and will be intended to confirm the concentration and areal definition of contaminants remaining on site. It will employ a 12.5' x 12.5' "hot spot" sampling design, CLP methods specific for identified "hits" and TICs, and achieve CLP Level IV requirements.
- 2. Conduct EOC survey at the daycare facility and associated playground area adjacent to the site (if the facility is still in operation). This EOC survey will be conducted during the first EOC survey and will analyze for lead, PCB, and dioxin. CLP Level IV requirements will be achieved on samples obtained.
- 3. Conduct buried drum and transformer exploratory surveys.

 The exploratory surveys will be conducted in those areas rumored to contain buried drums or transformers. Conduct removal and disposal of recovered hazardous wastes as required. Analyze post-removal soils for "priority pollutants" using CLP Level IV.

- 4. Removal activities to be conducted upon completion of the second EOC survey are as follows:
 - A. Cleanup or stabilize PCB contamination to 100 ppm for entire site.
 - B. Cleanup or stabilize lead contamination to 1000 ppm for entire site.
 - C. Cleanup of asbestos to TSCA approved standards when incidentally encountered in (non-asbestos) removal cleanup areas. Otherwise, asbestos will be addressed during subsequent remedial cleanup.
 - D. Cleanup or stabilize pesticides and other hazardous substances of concern to EPA determined removal program action concentration, e.g., chlordane (0.20 ppm) dioxin (1 pbb as 2,37,8 TCDD).
 - E. If removal is conducted, the site shall be cleaned up until the post-removal sampling indicates with at least ninety (90) percent confidence that the concentrations of the contaminants (except asbestos) on site are statistically less than the removal action cleanup standard(s).

- 5. Groundwater monitoring by the DLA will continue semiannually and will include the same parameter array but will additionally
 identify and quantify TICs of concern. Parameter array will be evaluated
 following EPA examination of the 1990 winter and 1991 summer groundwater
 monitoring data, the 1991 EOC survey data, and identification of groundwater
 TICs.
- 6. Air monitoring will be conducted on- and off-site and will address all site originating emission sources during hours of site removal activity, i.e., air monitoring will not be required during on-site surface soil EOC surveys. Daily meteorological data will be routinely incorporated into an air data health effects evaluation summary.